1	BEFORE THE
2	ILLINOIS COMMERCE COMMISSION
3	IN THE MATTER OF:)
4	Consumers Illinois) Water Company,)
5) No. 00-0366 Petition for (1) issuance of a) Certificate of Public)
б	Convenience and Necessity) ("Certificate") to operate a)
7	water supply and distribution) system and sewage collection)
8	system in Lake County; (2)) approval of accounting entries)
9	related to acquisition of) facilities; (3) approval of)
10	application of rates.
11	,
12	Chicago, Illinois
13	November 9, 2000
14	
15	Met, pursuant to notice, at 10:00 a.m.
16	
17	BEFORE:
18	
19	Ms. Deborah King, Administrative Law Judge
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21	
22	

1	APPEARANCES:						
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3	MD TOIN DETGUARE 1						
4	MR. JOHN REICHART and MR. ANDREW HUCKMAN						
5	160 North LaSalle Street Suite C-800						
6	Chicago, Illinois appearing for Staff;						
7	JONES, DAY, REAVIS & POGUE, by						
8	MR. BOYD J. SPRINGER 77 West Wacker Drive Suite 3500 Chicago, Illinois 60601						
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10	appearing for CIWC.						
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18	SULLIVAN REPORTING COMPANY, by						
19	Ann Rogers, CSR						
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1		IN	D E X			
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3		5 '	~		Re-	-
4	Witnesses:	Direct	Cross	airect	cross	J uage
5	Mr. Bryan Sant	26	30			
6	Mr. Richard Ackm	an 52	54	71		
7	Mr. Terry Rakocy	76	81	87		
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10		E X H I	ВІТ	r s		
11	D T-1			т.		
12		entifica	CIOH	TI	n Evide	nce
13	CIWC: 1.0, 1.0R,					
14	1.SR 1.0AS CIWC: 2.0R	22 22			81 54	
15	CIWC: Cross No. 1	31			52	
16		31			32	
17	Staff: 2.0, 2.0A, 4.0, 1.0, 3.0P, 3.0R, and 5.0 6.0	21			25	
18		21 21			30 87	
19	0.0	4			07	
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- 1 (Whereupon, CIWC
- 2 Exhibit Nos. 1.0, 2.0R, 1.0R,
- 3 1.SR, and 1.0AS were
- 4 marked for identification.)

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- 6 (Whereupon, Staff Exhibit
- 7 Nos. 1.0, 3.0P, 3.0R, 5.0,
- 8 2.0, 2.0A, 4.0 and 6.0 were
- 9 marked for identification.)
- 10 JUDGE KING: Pursuant to the authority of the
- 11 Illinois Commerce Commission I now call
- 12 Docket No. 00-0366. This is the petition of
- 13 Consumers Illinois Water Company.
- May have the appearances for the record.
- 15 MR. SPRINGER: Boyd J. Springer of Jones, Day,
- 16 Reavis & Pogue 77 West Wacker, Suite 3500 Chicago,
- 17 Illinois 60601-1692 appearing on behalf of the
- 18 petitioner, Consumers Illinois Water Company. My
- 19 telephone number is (312) 269-4151.
- 20 MR. REICHART: John J. Reichart and
- 21 Andrew Huckman appearing on behalf of the Staff of
- 22 the Illinois Commerce Commission. Our address is

- 1 160 North LaSalle, Chicago, Illinois.
- 2 JUDGE KING: We're here today to commence with
- 3 our evidentiary hearing in this matter. I believe
- 4 there are some preliminary procedures that we need
- 5 to take care of.
- 6 MR. REICHART: Yes, ma'am Examiner. There is
- 7 currently an outstanding motion staff filed for
- 8 leave to file supplemental rebuttal testimony of
- 9 staff witness Bryan Sant. We filed this on Monday
- 10 November 6th along with supplemental testimony.
- 11 It's our understanding that the company has no
- 12 objection to this motion and, in fact, filed
- 13 responsive testimony to the testimony we filed and
- 14 staff has no objection to them entering that
- 15 testimony into the record as well.
- 16 JUDGE KING: All right. Let the record reflect
- 17 that staff's motion to file instanter the
- 18 supplemental rebuttal testimony of Mr. Sant is
- 19 hereby granted and as well the additional
- 20 surrebuttal testimony of Mr. Rakocy is hereby
- 21 granted also.
- 22 MR. REICHART: And as a housekeeping matter we do

- 1 have one staff witness, Mr. Roy King, who by
- 2 agreement is not appearing at the hearing today but
- 3 rather will have his testimony entered by affidavit.
- 4 I would ask that I could identify that testimony for
- 5 the record at this time.
- 6 JUDGE KING: Yes.
- 7 MR. REICHART: Mr. King's direct testimony has
- 8 previously been marked as ICC Staff
- 9 Exhibit 2.0. In addition, ICC Staff Exhibit 4.0,
- 10 which is titled rebuttal testimony of Roy King, has
- 11 also been provided to the court reporter, finally,
- 12 ICC Staff Exhibit 2.0A, which is the affidavit of
- 13 Mr. King, in which he indicates that he is familiar
- 14 with the contents of the two prior exhibits and
- 15 those exhibits are true and correct to the best of
- 16 his knowledge we will be submitting as well.
- 17 JUDGE KING: Any objection?
- 18 MR. SPRINGER: No objection.
- 19 JUDGE KING: Those exhibits are hereby admitted.

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- 1 (Whereupon, Staff
- 2 Exhibit Nos. 2.0, 2.0A
- 3 and 4.0 were
- 4 admitted into evidence.)
- 5 MR. REICHART: Thank you.
- 6 JUDGE KING: That takes care of the preliminary
- 7 matters?
- 8 MR. SPRINGER: Yes, we're not aware of any other
- 9 preliminary matters.
- 10 JUDGE KING: Okay. And we will be proceeding
- 11 with the case of the staff first?
- 12 MR. REICHART: That's correct.
- 13 JUDGE KING: What I can do is just indicate or
- 14 ask that all witnesses who will be testifying here
- 15 today if you could raise your right hands.
- (Witnesses sworn.)
- 17 JUDGE KING: Call your first witness.
- 18 MR. REICHART: Staff would call staff witness
- 19 Bryan Sant.

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- 1 BRYAN SANT,
- 2 called as a witness herein, having been first duly
- 3 sworn, was examined and testified as follows:
- 4 DIRECT EXAMINATION
- 5 BY
- 6 MR. REICHART:
- 7 Q. Good morning, Mr. Sant.
- 8 A. Good morning.
- 9 Q. Would you please state your full name for
- 10 the record.
- 11 A. My name is Bryan Sant.
- 12 Q. Who are you employed by?
- 13 A. I'm employed by the Illinois Commerce
- 14 Commission.
- 15 Q. What is your business address?
- 16 A. My business address is 527 East Capital,
- 17 Springfield, Illinois 62701.
- 18 Q. Mr. Sant, what is your position with the
- 19 Illinois Commerce Commission?
- 20 A. I am an accountant, a staff accountant in
- 21 the Accounting Department.
- 22 Q. Thank you. Mr. Sant, did you prepare

- 1 testimony for submission in this docket at the
- 2 hearing today?
- 3 A. Yes, I did.
- 4 Q. I'd like to refer you to a document that has
- 5 previously been marked as ICC Staff Exhibit 1.0,
- 6 it's titled the direct testimony of
- 7 Bryan Sant. It consists of 12 typewritt en pages and
- 8 4 schedules. Was this document prepared by you or
- 9 under your supervision?
- 10 A. Yes, it was.
- 11 Q. And you're familiar with the contents
- 12 thereof?
- 13 A. Yes, I am.
- Q. Do you have any corrections or changes to
- 15 make to this document?
- 16 A. No.
- 17 Q. Is the information contained in this
- 18 document true and correct to the best of your
- 19 knowledge?
- 20 A. Yes, it is.
- 21 Q. I'd like to refer you next to a document
- 22 that has previously been marked as ICC Staff Exhibit

- 1 3.0P titled Proprietary Rebuttal Testimony or Bryan
- 2 Sant. It consists of 14 typewritten pages and 8
- 3 attached schedules. Are you familiar with this
- 4 document?
- 5 A. Yes, I am.
- 6 Q. Was this document prepared by you or under
- 7 you supervision?
- 8 A. Yes.
- 9 Q. Is the information contained in this
- 10 document true and correct to the best of your
- 11 knowledge?
- 12 A. Yes.
- 13 Q. Do you have any changes to make to this
- 14 document?
- 15 A. No.
- 16 Q. I'd like to refer you to what has previously
- 17 been marked as ICC Staff Exhibit 3.0R, which is
- 18 titled the Redacted Rebuttal Testimony of Bryan Sant
- 19 consisting of 14 typewritten pages. Once again, are
- 20 you familiar with this document?
- 21 A. Yes.
- 22 Q. Is the information contained in this

- 1 document true and correct to the best of your
- 2 knowledge?
- 3 A. Yes.
- 4 Q. Finally, I'd refer you to ICC Staff Exhibit
- 5 5.0 titled Supplemental Rebuttal Testimony of Bryan
- 6 Sant consisting of 5 typewritten pages and one
- 7 schedule. Are you familiar with this document?
- 8 A. Yes.
- 9 Q. Was it prepared by you or under your
- 10 supervision?
- 11 A. Yes.
- 12 Q. Is the information contained in this
- 13 document true and correct to the best of your
- 14 knowledge?
- 15 A. Yes.
- MR. REICHART: Madam Examiner, at this time
- 17 subject to cross examination we would move for the
- 18 admission of ICC Staff Exhibits 1.0, 3.0P, 3.0R and
- 19 5.0.
- 20 JUDGE KING: Is there any objection?
- 21 MR. SPRINGER: No objection at this time, Madam
- 22 Examiner.

- 1 JUDGE KING: All right. Let the record reflect
- 2 that Staff Exhibits 1.0, 3.0P, 3.0R and 5.0 are
- 3 hereby admitted into the record and subject to
- 4 cross.
- 5 (Whereupon, Staff
- 6 Exhibit Nos. 1.0, 3.0P,
- 7 3.0R and 5.0 were
- 8 admitted into evidence.)
- 9 MR. REICHART: We tender the witness for cross at
- 10 this time.
- 11 CROSS EXAMINATION
- 12 BY
- 13 MR. SPRINGER:
- Q. Mr. Sant, would you please first turn to the
- 15 reviewed Schedule 7 which accompanied your
- 16 supplemental rebuttal testimony. There you propose
- 17 an original cost for water plant of a negative
- 18 \$483,840; is that correct?
- 19 A. Yes.
- 20 Q. You also suggest they put two of the
- 21 schedule that if the use of the negative number or
- 22 plant would result in negative rate base, rate base

- 1 should be increased to zero; is that correct?
- 2 A. Yes.
- Q. If rate base is zero there would be no
- 4 revenue requirement allowed in a rate case to
- 5 provide a rate of return; is that correct?
- 6 A. Besides the -- that is correct besides the
- 7 amount that is allowed for -- that is correct except
- 8 for the amounts that are allowed for the allowable
- 9 expenses.
- 10 Q. So that there could be revenue allowed to
- 11 cover expenses if I understand your answer; is that
- 12 correct?
- 13 A. Correct.
- Q. But there would be no rate of return
- 15 component; is that correct?
- 16 A. That is correct.
- 17 Q. There would be no revenue allowed for a
- 18 return on common equity capital; would that be
- 19 correct?
- 20 A. Yes.
- 21 Q. And you agree, as indicated in your footnote
- 22 2, that a negative rate base would be inappropriate;

- 1 is that correct?
- 2 A. That is correct.
- 3 Q. The implication of a negative rate base
- 4 would be that the utility providing service would
- 5 pay a return component to the customers; would that
- 6 be correct?
- 7 A. I believe that is correct.
- 8 Q. And this would be a disincentive to a
- 9 potential buyer when determining whether to acquire
- 10 the utility involved; would that be correct?
- 11 A. I imagine it would be, I do not know that
- 12 for sure.
- 13 Q. Was there a policy reason for your view that
- 14 a negative rate base would be inappropriate?
- 15 A. I believe the view, as stated in other
- 16 dockets that I have referenced, where the Commission
- 17 has allow a zero rate base instead of a negative
- 18 rate base I believe that the reason -- the policy
- 19 reason for that would be to not allow
- 20 the -- so that there wouldn't be a disincentive to
- 21 investing in the utility.
- 22 Q. You reference in data responses prior orders

- 1 in which you believe that the Commission allowed a
- 2 zero rate base rather than negative rate base; is
- 3 that correct?
- 4 A. Yes.
- 5 Q. And is one of the cases you reference a Page
- 6 Utility Company, Docket 76-0437?
- 7 MR. REICHART: Mr. Springer, could you please
- 8 indicate the particular data request response you're
- 9 referring to so our record is clear?
- 10 MR. SPRINGER: Yes, it's the Response No. 1 to
- 11 the fourth series request.
- 12 THE WITNESS: Yes, 76-0437 is one that I
- 13 referenced.
- 14 BY MR. SPRINGER:
- 15 Q. In that case, would you agree that according
- 16 to Finding 7 of the order the original cost rate
- 17 base allowed was \$44,203?
- 18 A. I do not have that information, I do not
- 19 have a copy of that.
- 20 Q. Would you accept that subject to check?
- 21 A. Yes.
- Q. You also referenced Countryside Utilities

- 1 Docket 82-0373; is that correct?
- 2 A. Yes.
- 3 Q. Would you accept that that case involved a
- 4 fair value rate base?
- 5 MR. REICHART: Can I have that reference again,
- 6 Boyd?
- 7 MR. SPRINGER: Docket 82-0373.
- 8 MR. REICHART: Right, what page?
- 9 MR. SPRINGER: The question is whether the order
- 10 allows a fair value rate base, it's in
- 11 Finding 8.
- 12 THE WITNESS: Yes, I agree.
- 13 BY MR. SPRINGER:
- Q. And the fair value rate base was \$19,474; is
- 15 that correct?
- 16 A. Yes.
- Q. Rate base was not zero in either case; is
- 18 that correct?
- 19 A. I believe the reason it was not zero in
- 20 these cases was because of the working capital
- 21 component, that after the -- that the net
- 22 before -- excuse me, the net plant component was

- 1 negative and it was allowed to be zero and then the
- 2 working capital component increased the rate base so
- 3 that it was above zero.
- 4 Q. You agree that the collective investment of
- 5 Thorngate and Mutual Services should be reflected as
- 6 original cost in the rate base calculation, is that
- 7 correct, in this proceeding?
- 8 A. Yes, it is.
- 9 Q. Thorngate exchanged 38 acres of land in
- 10 return for cash, the water system and other
- 11 infrastructure items; is that correct?
- 12 A. Yes, it is.
- 13 Q. You believe that Thorngate paid for the
- 14 water system and other infrastructure items with the
- 15 cost of its land exchanged for development net of
- 16 any cash received; is that correct?
- 17 A. Yes, it is.
- 18 Q. And you disagree with Mr. Rakocy's position
- 19 that Thorngate's investment is equal to the value of
- 20 the land exchanged in return for the water system;
- 21 is that correct?
- 22 A. Could you repeat that.

- 1 Q. I'll restate the question.
- 2 You disagree with Mr. Rakocy's position
- 3 that Thorngate's investment is equal to the value of
- 4 the land exchanged in return for the water system;
- 5 is that correct?
- 6 A. Yes, I disagree with that position.
- 7 Q. In your opinion, the value of the land
- 8 exchanged for the water system is not the pertinent
- 9 issue; is that correct?
- 10 A. That is correct.
- 11 Q. You are not aware of any information
- 12 pertaining to the market value of the land exchanged
- 13 by Thorngate; is that correct?
- 14 A. Correct.
- 15 Q. Accounting Instruction 18 of the Uniform
- 16 System of Accounts addresses the recording of
- 17 acquired utility plant; is that correct?
- 18 A. Yes, it is correct.
- 19 Q. Accounting Instruction 18 A states: All
- 20 amounts included in the accounts for utility plant
- 21 acquired as an operating unit or system shall be
- 22 stated at the cost incurred by the person who first

- 1 devoted the property to utility service; is that
- 2 correct?
- 3 A. Yes.
- 4 Q. For purposes of Accounting
- 5 Instruction 18, the word cost has the meaning stated
- 6 in Definition 9; is that correct?
- 7 A. Yes, that is correct.
- 8 MR. SPRINGER: I'm passing out a document which I
- 9 would ask be marked as CIWC Cross Examination
- 10 Exhibit No. 1.
- 11 (Whereupon, CIWC Cross
- 12 Exhibit No. 1 was
- marked for identification.)
- 14 BY MR. SPRINGER:
- 15 Q. Mr. Sant, would you agree that the document
- 16 which has been marked as CIWC Cross Examination
- 17 Exhibit No. 1 contains language of Accounting
- 18 Instruction 18 on Page 1 and
- 19 Definition No. 9 on Page 2?
- 20 A. Yes, it does.
- 21 Q. And I believe you indicated that for
- 22 purposes of Instruction 18 the word cost is as

- 1 defined in Definition 9; is that correct?
- 2 A. I believe that is correct.
- 3 Q. The last sentence of the Accounting
- 4 Instruction 18A states: Where the term cost is used
- 5 in the detailed plan accounts it shall have the
- 6 meaning stated in this paragraph, see Definition 9,
- 7 correct?
- 8 A. Correct.
- 9 Q. Cost means the amount of money actually paid
- 10 for property related to utility service -- excuse
- 11 me, I'll start over.
- 12 Cost means the amount of money actually
- 13 paid for property or service. When the
- 14 consideration given is other than cash, the value of
- 15 such consideration shall be determined on a cash
- 16 basis; is that correct?
- 17 A. Yes.
- 18 Q. Please look at Accounting
- 19 Instruction 18D?
- 20 MR. HUCKMAN: I'd just like to clarify that when
- 21 he made that last statement he was agreeing with the
- 22 definition that appears in this exhibit. In other

- 1 words, he was merely rereading what was presented to
- 2 him in a cross exhibit.
- 3 MR. SPRINGER: Are you finished,
- 4 Mr. Huckman?
- 5 MR. HUCKMAN: Yes, I am.
- 6 BY MR. SPRINGER:
- 7 Q. Would you please refer to Accounting
- 8 Instruction 18B, does that instruction state: When
- 9 the consideration given for property is other than
- 10 cash, the value of such consideration shall be
- 11 determined on a cash basis?
- 12 A. Yes, that's how it reads.
- 13 Q. Under the Uniform System of Accounts, when
- 14 the consideration given for utility property is
- 15 something other than cash, the value of that
- 16 consideration is pertinent; is that correct?
- 17 A. That appears to be correct.
- 18 Q. When a utility acquires utility plant, the
- 19 Uniform System of Accounts indicates that the
- 20 original cost should be estimated if not known; is
- 21 that correct?
- 22 A. Yes.

- 1 Q. Please turn now to Page 4 of your rebuttal
- 2 testimony.
- There you indicate at Lines 88 through 91
- 4 that the Commission has long held that cost born by
- 5 the developer but recovered through lot sales,
- 6 customer contributions and tax write-offs in the
- 7 form of land development costs should not be
- 8 included in plant fair value for fixing purposes,
- 9 correct?
- 10 A. Correct.
- 11 Q. You have no specific documents, records or
- 12 work papers which indicate that the Phase 2
- 13 developers recovered costs associated with the water
- 14 and/or sewer system through prices for lot sales,
- 15 customer contributions or tax write -offs, correct?
- 16 A. That is correct.
- 17 Q. Please turn now Schedule 2 of your Exhibit
- 18 1.0.
- 19 There you show water utility plant and
- 20 service on Line 1 of \$1,256,017; is this correct?
- 21 A. Yes.
- 22 Q. And turning to Schedule 4 of your exhibit,

- 1 that amount is the sum of what is shown on Schedule
- 2 4 under water system of the amount shown in columns
- 3 F, G and H; is that correct?
- 4 A. Yes, it is.
- 5 Q. One of the items included in plant and
- 6 service balance for water operations on Schedule 2
- 7 is contributions in the amount of \$483,840; is that
- 8 correct?
- 9 A. Yes.
- 10 Q. And that is the amount shown in
- 11 Column G, correct?
- 12 A. Correct.
- 13 Q. The remaining items, that being the amount
- 14 shown in Columns F and H, are portions of the
- 15 account balances shown on your Schedule 3; is that
- 16 correct?
- 17 A. That is correct.
- 18 Q. And these are the balances from Thorngate's
- 19 books for land waste water and land improvements
- 20 WWTS; is that correct?
- 21 A. It is the portion allocated from those
- 22 accounts from Schedule 3.

- 1 Q. At the time of your direct testimony you
- 2 proposed that these balances be allocated as
- 3 original cost to both water and sewer accounts as
- 4 shown in your Schedule 1; is that correct?
- 5 A. That is correct.
- 6 Q. And you agree now that at the time of your
- 7 direct testimony you misunderstood the makeup of the
- 8 two accounts shown on Schedule 3; is that correct?
- 9 A. That is correct.
- 10 Q. You now agree that Thorngate's accounting
- 11 records include only costs for the sewer system; is
- 12 that correct?
- 13 A. Yes.
- 14 Q. Aside from Schedule 3, you have no
- 15 accounting records, studies, work papers, analyses
- 16 or any other documents indicating the content of the
- 17 two accounts shown; is that correct?
- 18 A. That is correct.
- 19 Q. At the time of your direct testimony in
- 20 Schedule 2 you show sewer plant and service of
- 21 \$2,101,908; is that correct?
- 22 A. Yes.

- 1 Q. And as shown on Schedule 4, this amount is
- 2 the sum of Columns F, G and H in the sewer section
- 3 of that schedule; is that correct?
- 4 A. Correct.
- 5 Q. The balance of plant and service for sewer
- 6 operations at the time of your direct testimony
- 7 includes contributions in the amount of \$596,160; is
- 8 that correct?
- 9 A. Correct.
- 10 Q. In your rebuttal testimony you conclude that
- 11 the cost shown in Schedule 3 should be reflected
- 12 only as sewer plant costs; is that correct?
- 13 A. That is correct.
- 14 Q. And if we look now at Schedule 6 which
- 15 accompanied your rebuttal testimony you show there a
- 16 balance in account 353 of \$303,484 and
- 17 account 354 for structures and improvements a
- 18 balance of \$1,974,441; is that correct?
- 19 A. Yes.
- 20 Q. These numbers total \$2,277,925; is that
- 21 correct?
- 22 A. Correct.

- 1 Q. And that is the balance that you show as
- 2 sewer plant and service on Schedule 7 which
- 3 accompanied your rebuttal testimony and revised
- 4 Schedule 7 which accompanied your supplemental
- 5 rebuttal testimony; is that correct?
- 6 A. Correct.
- 7 Q. Going back now to Schedule 4, which
- 8 accompanied your direct testimony, the amount which
- 9 you show in Schedule 7 and revised
- 10 Schedule 7 -- are you there yet?
- 11 A. Yes.
- 12 Q. I'll start over.
- The amount which you show in Schedule 7
- 14 and revised Schedule 7 as sewer plant and service is
- 15 the sum of Column F for water and sewer and Column H
- 16 for water and sewer as was calculated on Schedule 4;
- 17 is that correct?
- 18 A. Yes.
- 19 Q. The plant and service balance for sewer on
- 20 Schedule 7 and revised Schedule 7 does not included
- 21 contributions allocated to sewer in the amount of
- 22 \$596,160 as shown in Column G of Schedule 4,

- 1 correct?
- 2 A. Correct.
- Q. As revised in your revised Schedule 7, which
- 4 accompanied your supplemental rebuttal testimony,
- 5 you exclude from water plant and service the water
- 6 contributions of \$483,840 shown in Schedule G --
- 7 excuse me -- shown in Column G of Schedule 4; is
- 8 that correct?
- 9 A. Yes, that is correct.
- 10 Q. That balance had been shown as plant and
- 11 service on revised schedule -- excuse me -- on
- 12 Schedule 7 prior to your revision; is that correct?
- 13 A. Yes.
- Q. Now, as we discussed, your sewer plant and
- 15 service balance shown on revised Schedule 7 is
- 16 \$2,277,925; is that correct?
- 17 A. Yes, it is.
- 18 Q. Thorngate's records do not include a
- 19 breakdown of this balance into plant accounts of the
- 20 type shown on your Exhibit 1 Schedule 1; is that
- 21 correct?
- 22 A. That is correct, on Schedule 1 from Exhibit

- 1 1 I had allocated that total amount to the various
- 2 plant accounts.
- Q. Please refer to the Page 2 of Schedule 1 for
- 4 the sewer system.
- 5 This would be a listing of the sewer
- 6 plant accounts; is that correct?
- 7 A. Yes.
- 8 Q. As provided in the Uniform System of
- 9 Accounts; is that correct?
- 10 A. Yes.
- 11 Q. There are force mains, gravity mains and
- 12 services in the Ivanhoe Thorngate sewer system; is
- 13 that correct?
- 14 A. It is correct from the best of my knowledge.
- 15 I took that from the survey that the company had
- 16 completed of the system.
- 17 Q. To your knowledge there would be force
- 18 mains, gravity mains and services in the system?
- 19 A. Yes.
- 20 Q. There are no accounting records indicating
- 21 what amount, if any, should be recorded in Account
- 22 360 for force mains, Account 361 for gravity mains

- 1 or Account 363 for services; is that correct?
- 2 A. Do you mean on Thorngate's records?
- 3 O. Yes.
- 4 A. Yes, that is correct.
- 5 Q. You do not know the cost recorded in the
- 6 accounting records of Thorngate, if any, for pumping
- 7 equipment, Account 371; treatment and disposal
- 8 equipment, Account 380; or receiving wells, Account
- 9 370; is that correct?
- 10 A. That is correct.
- 11 Q. Yet these items do exist in the sewer
- 12 system, do they not?
- 13 A. I believe so.
- 14 Q. There are no balances shown in the
- 15 accounting records for power generation equipment,
- 16 Account 355; flow measuring devices, Account 364; or
- 17 plant sewers, Account 381; is that correct?
- 18 A. That is correct, Thorngate did not break out
- 19 their costs.
- 20 Q. Yet these items also exist in the sewer
- 21 system; is that correct?
- 22 A. As far as I can tell, yes.

- 1 Q. No balances are shown in the accounting
- 2 records for any of the accounts listed on your
- 3 Schedule 1 with the exception of Accounts 353 and
- 4 354, correct?
- 5 A. Correct.
- 6 Q. For the water system on your Schedule 6, you
- 7 show an account balance for Account 114 utility
- 8 plant acquisition adjustment, correct?
- 9 A. Correct.
- 10 Q. Referring again to your Schedule 1, this
- 11 time page 1 for the water system.
- This is a listing of the water plant
- 13 accounts from the Uniform System of Accounts; is
- 14 that correct?
- 15 A. Yes.
- 16 Q. And would you agree that there are water
- 17 mains, services, meters and hydrants used in the
- 18 water system?
- 19 A. As far as I can tell.
- 20 Q. There would also be pumping plant water
- 21 treatment facilities; is that correct?
- 22 A. Yes.

- 1 Q. You would agree that there is nothing in
- 2 Thorngate's accounting records which would indicate
- 3 the original cost which should be recorded in any of
- 4 the accounts listed on your Schedule 1; is that
- 5 correct?
- 6 A. Correct.
- 7 Q. Referring now Schedule 2 of your
- 8 Exhibit 1.
- 9 Here you deduct contributions in aid of
- 10 construction for the water system in the amount of
- 11 \$483,840 and for the sewer system in the amount of
- 12 \$596,160; is that correct?
- 13 A. Yes.
- 14 Q. And we have already discussed that for
- 15 purposes of your direct testimony you included for
- 16 both the water system and the sewer system the same
- 17 contributions balance which you deducted as a
- 18 component of utility plant and service; is that
- 19 correct?
- 20 A. Yes, I originally did that.
- 21 Q. For the direct testimony, the net effect of
- 22 contributions on original cost plan for both water

- 1 original cost and sewer original cost was zero,
- 2 correct?
- 3 A. Correct.
- 4 Q. For your rebuttal testimony on Schedule 6
- 5 you included contributed property of \$483,940 in
- 6 determining water plant and service; is that
- 7 correct?
- 8 A. Schedule 7 or Schedule 6?
- 9 Q. I'm could refer to Schedule 7.
- 10 A. Yes, I did that on my original
- 11 Schedule 7.
- 12 Q. For purposes of Schedule 7, which
- 13 accompanied your rebuttal testimony, the net effect
- 14 of water contributions in the amount of \$483,840 on
- 15 your calculation of original cost plan for water was
- 16 zero; is that correct?
- 17 A. Correct.
- 18 Q. For sewer operations on rebuttal Schedule 6
- 19 you did not included contributions as a component
- 20 for plant and service, correct?
- 21 A. Schedule 7, that's right, I did not.
- 22 Q. So for purposes of Schedule 7, the effect of

- 1 contributions is to reduce original cost plan by
- 2 \$596,160; is that correct?
- 3 A. Correct.
- 4 Q. And that is also the case for the
- 5 calculation of sewer original cost on your revised
- 6 Schedule 7; is that correct?
- 7 A. For sewer and water on revised 7, yes.
- 8 Q. So just to make the record clear for revised
- 9 Schedule 7 for water operations the net effect of
- 10 contributions is to reduce original cost plan by
- 11 \$483,840; is that correct?
- 12 A. Yes.
- 13 Q. And for sewer operations the net effect of
- 14 contributions is to reduce original cost plan by
- 15 \$596,160; is that correct?
- 16 A. Correct.
- 17 MR. SPRINGER: Thank you. I have nothing further
- 18 at this for in Mr. Sant.
- 19 JUDGE KING: Redirect?
- 20 REICHART: If we could have a moment.
- 21 (Discussion off the record.)
- JUDGE KING: Is there redirect?

- 1 MR. REICHART: Staff has no redirect.
- 2 MR. SPRINGER: Madam Examiner, at this time I'd
- 3 like to ask for admission of CIWC Cross-examination
- 4 Exhibit No. 1.
- 5 JUDGE KING: Any objection?
- 6 MR. REICHART: No objection.
- 7 JUDGE KING: Let the record reflect that CIWC
- 8 Cross-Examination Exhibit No. 1 is hereby admitted
- 9 into the record. Thank you Mr. Sant.
- 10 (Whereupon, CIWC
- 11 Cross Examination
- 12 Exhibit No. 1 was
- 13 admitted into evidence.)
- 14 MR. SPRINGER: The next witness is
- 15 Mr. Ackman.
- 16 RICHARD ACKMAN,
- 17 called as a witness herein, having been first duly
- 18 sworn, was examined and testified as follows:
- 19 DIRECT EXAMINATION
- 20 BY
- 21 MR. SPRINGER:
- Q. Please state your name and business address.

- 1 A. Richard Ackman, I'm employed at the Ivanhoe
- 2 -- actually Thorngate Country Club d/b/a the Ivanhoe
- 3 Club 28846 North Thorngate Drive in Ivanhoe,
- 4 Illinois 60060.
- 5 Q. Mr. Ackman, what is your position with the
- 6 Thorngate Country Club?
- 7 A. General manager and chief operating officer.
- 8 Q. For purposes of this proceeding, did you
- 9 cause to be prepared testimony marked for
- 10 identification as CIWC Exhibit 2.0R?
- 11 A. Yes.
- 12 Q. Thank you. Is the information provided in
- 13 that testimony true and correct to the best of your
- 14 knowledge?
- 15 A. Yes, it is.
- 16 MR. SPRINGER: Madam Examiner, at this time I
- 17 would ask for admission into evidence Mr. Ackman's
- 18 rebuttal testimony marked as CIWC Exhibit 2.0R.
- 19 JUDGE KING: Is there any objection?
- 20 MR. REICHART: No, there is not.
- 21 JUDGE KING: Hearing no objection, let the record
- 22 reflect that CIWC Exhibit 2.0R is hereby admitted

- 1 into the record subject to cross
- 2 (Whereupon, CIWC
- 3 Exhibit No. 2.0R was
- 4 admitted into evidence.)
- 5 MR. SPRINGER: Mr. Ackman is tendered for
- 6 cross-examination with respect to that testimony.
- 7 CROSS EXAMINATION
- 8 BY
- 9 MR. HUCKMAN:
- 10 Q. I am Andrew Huckman representing the staff
- 11 of the Commission, I will have a few questions for
- 12 you, Mr. Ackman.
- 13 A moment ago you indicated that you are
- 14 the general manager and chief operating officer of
- 15 Thorngate. Did I correctly understand your
- 16 testimony that you are also the club manager from
- 17 1989 to 1994 before taking the current position?
- 18 A. That's correct.
- 19 Q. Also in your testimony do you indicate that
- 20 you're responsible for all of Thorngate's activities
- 21 including golf club operations, utility matters and
- 22 financial record keeping?

- 1 A. Yes, with the assistance of staff in the
- 2 record keeping department, obviously.
- 3 Q. Okay. And also in your testimony do you
- 4 indicate that in the course of your duties you are
- 5 familiar with Thorngate's books and records?
- 6 A. To a reasonable degree, yes.
- 7 Q. Thank you. Is it correct that Thorngate's
- 8 books and records are audited by the accounting firm
- 9 of Purnell, Kerr & Foster (ph), Certified Public
- 10 Accountants?
- 11 A. Up to a point in time and I can't recall the
- 12 exact year it was Palenker Forester (ph) and I
- 13 believe somewhere around 1980 -- I'm sorry -- 1994,
- 14 '95 range it was transferred to BDO Seidman.
- 15 Q. But the records that were provided to staff
- 16 in data requests were audited by a certified public
- 17 accounting firm?
- 18 A. Absolutely, yes.
- 19 Q. And did the certified public accounting
- 20 firms issue unqualified opinions specifically for
- 21 the years 1987 through 1989 which I understand were
- 22 years Purnell, Kerr & Foster were CPAs?

- 1 A. To the best of my knowledge, yes.
- Q. Would you agree that an unqualified audit
- 3 opinion means that books and records are maintained
- 4 in accordance with generally accepted accounting
- 5 principles and that financial statements that you
- 6 have previously provided fairly present the
- 7 financial position of Thorngate Country Club?
- 8 A. Yes.
- 9 Q. Are these financial statements furnished to
- 10 Thorngate Country Club members each year as part of
- 11 the Thorngate Country Club annual report?
- 12 A. Yes, they are.
- 13 Q. Are these same accounting records used in
- 14 preparation of federal income tax returns for
- 15 Thorngate?
- 16 A. Yes.
- 17 Q. And also are these same accounting records
- 18 used in the preparation of state income tax returns
- 19 for Thorngate?
- 20 A. Yes.
- 21 Q. I want to refer you to your testimony,
- 22 specifically -- I'm sorry -- your rebuttal

- 1 testimony, specifically on page 3 near lines 11
- 2 through 14. Am I correct that you indicate
- 3 Thorngate transferred land to the developers in
- 4 exchange for the construction of a water system?
- 5 A. In part, it was part of the equation.
- 6 MR. HUCKMAN: Okay. May we go off the record for
- 7 a moment?
- 8 JUDGE KING: Sure.
- 9 (Discussion off the record.)
- 10 MR. HUCKMAN: Mr. Ackman, I'm about to refer
- 11 specifically to some figures which appear in the
- 12 record you have previously provided the Commission I
- 13 would request, Madam Examiner, that we make this an
- 14 in-camera proceeding during this portion of
- 15 cross-examination.
- 16 THE COURT: All right. We will do so.
- 17 (Discussion off the record.)
- 18 MR. HUCKMAN: Madam Examiner, my apologies. Upon
- 19 further reflection I think that we will be able to
- 20 continue without the need for in-camera proceedings.
- 21 JUDGE KING: Okay.
- 22 BY MR. HUCKMAN:

- 1 Q. In your testimony, do you agree that an
- 2 acreage of -- in your testimony on page 3 at
- 3 approximately lines 11 through 14 in the transaction
- 4 that you refer to there, would you agree that a
- 5 certain acreage of land was exchanged with the
- 6 developer for a certain amount in cash as well as
- 7 the construction of a water system and land
- 8 improvements?
- 9 A. Yes, I would agree.
- 10 Q. Did Thorngate incur a gain on this
- 11 transaction over its historical cost of land?
- MR. SPRINGER: I'm going to enter an objection,
- 13 Madam Examiner. Mr. Ackman has addressed in his
- 14 rebuttal testimony a very narrow point. The
- 15 rebuttal testimony was submitted in response to a
- 16 position taken by Mr. Sant on direct wherein he
- 17 indicated, I believe, that the Thorngate accounting
- 18 records included costs for both water and sewer
- 19 facilities. Mr. Ackman was called for the very
- 20 limited purpose of indicating that the Thorngate
- 21 accounting records do not contain costs for any
- 22 water facilities, but only costs for sewer

- 1 facilities and that is the only point covered in his
- 2 testimony. That is the entire scope of his rebuttal
- 3 testimony and I do not believe Mr. Huckman's last
- 4 question pertains to that issue.
- 5 MR. HUCKMAN: In his rebuttal testimony he
- 6 discusses this transaction. It says, beginning at
- 7 line 11 on page 3, as Mr. Rakocy indicates Thorngate
- 8 transferred land to the developers of Ivanhoe Phase
- 9 2. In return, the developers constructed the water
- 10 system, parens, on Thorngate's property and in the
- 11 residential areas, end parens, and other
- 12 infrastructure and provided cash compensation. All
- 13 we're seeking to do is understand the nature of that
- 14 transaction.
- MR. SPRINGER: I do not believe Mr. Huckman's
- 16 question goes to that, that is the basis of the
- 17 objection.
- 18 MR. HUCKMAN: We were asking about that
- 19 transaction, we're asking did you incur a gain on
- 20 the transaction. We're just looking to understand
- 21 these financial records a little bit better.
- 22 JUDGE KING: I'm going to overrule the objection.

- 1 BY MR. HUCKMAN:
- Q. Mr. Ackman, repeating the question before
- 3 the objection, would you agree that Thorngate
- 4 incurred a gain on this transaction from its
- 5 historical path cost of the land at issue?
- 6 A. In my opinion I would not call it a gain, I
- 7 would call it a redirection of dollars into building
- 8 primarily what was the grand scope of our entire
- 9 facility. So dollars were expended in one venue and
- 10 expended in another venue in order to construct the
- 11 club.
- 12 So as far as a gain in the true sense of
- 13 the word, no.
- 14 Q. Was the amount of the dollars that you
- 15 received greater than the historical cost of that
- 16 land?
- 17 A. Yes.
- 18 Q. Without using figures, would you classify
- 19 that as significantly greater than that historical
- 20 cost of land?
- 21 A. In a qualified manner significantly greater
- 22 in the respect that, again going back to the grand

- 1 spectrum, the scope of the land that was transferred
- 2 to the developer changed in magnitude significantly
- 3 by being converted from rural property, undeveloped
- 4 rural property, to golf course perimeter residential
- 5 property. So its value was only accentuated by the
- 6 sheer creation of the entire environment.
- 7 Q. But it was a significantly different value
- 8 --
- 9 A. Oh, yes.
- 10 Q. -- taking that into account?
- 11 A. Yes.
- 12 Q. What I have called a gain and you called a
- 13 redirection of dollars, I believe, was this gain or
- 14 redirection of dollars reported in Thorngate's
- 15 computation of taxable income for the year of that
- 16 exchange?
- 17 A. Yes, it was.
- 18 Q. Would the cost basis for that land be the
- 19 cost that the land was -- I'm sorry -- the cost that
- 20 the land incurred by Thorngate?
- 21 A. I'm sorry?
- Q. Would you agree that the cost basis of the

- 1 land in that transaction would have been at cost of
- 2 the land as originally incurred by Thorngate?
- 3 A. No.
- 4 Q. Could you explain why not?
- 5 A. If I understood your question correctly, was
- 6 the value of the land or was the price of the land
- 7 that we purchased the same price as what it was
- 8 sold; is that what you're referring to?
- 9 Q. In the records of Thorngate's when you talk
- 10 about this gain or the redirection of dollars, would
- 11 that land have been reflected in the record at the
- 12 cost of the land as incurred by Thorngate?
- 13 A. Again, I don't understand the question, I'm
- 14 missing something.
- 15 Q. After this transaction was the original cost
- 16 of this acreage of land was exchanged taken off of
- 17 Thorngate's books, the original cost?
- 18 A. I would assume that it was, I could not
- 19 guarantee that point. I would assume in the normal
- 20 accounting practices that that value of that acreage
- 21 would have been depleted and the gain recorded.
- Q. I'd like to refer to page 3 of your

- 1 testimony again, near line 23. There you say that
- 2 in response that CIWC Exhibit 1.2R Mr. Sant
- 3 indicates that she was assured by Thorngate's
- 4 management that all capitalized costs of the water
- 5 and sewer systems were recorded in two accounts that
- 6 he refers to. When you talk about Thorngate's
- 7 management, are we referring to you specifically?
- 8 A. I'm assuming that I would be the one. I did
- 9 I speak with Mr. Sant.
- 10 Q. Did you have a phone conversation with Mr.
- 11 Sant or other members of the Commission staff
- 12 regarding the accounting records of Thorngate
- 13 Country Club?
- 14 A. Yes.
- 15 Q. In that phone conversation did you indicate
- 16 that the accounting records of Thorngate reflect
- 17 both water and sewer accounts?
- 18 A. This is an issue totally by misunderstanding
- 19 in our telephone conversation with Mr. Sant. My
- 20 common 10 year, 11 year, 12 year terminology to
- 21 these systems have been the sewer and water system
- 22 as a singular entity unlike what obviously the

- 1 purpose of this Commission's purposes is. So it is
- 2 not a question and we have never segregated sewer
- 3 and water to common terminology question, sewer and
- 4 water.
- 5 Q. Understanding that there may have be en some
- 6 confusion on your end, nonetheless, it's likely that
- 7 you did use the term sewer and water?
- 8 A. Absolutely, it would be probable that I used
- 9 that.
- 10 Q. Also, are you aware of similar conversation
- 11 that Sara Winston of Thorngate staff may have had
- 12 with Commission staff as well?
- 13 A. Yes, I actually authorized Sara to cooperate
- 14 with Mr. Sant in whatever fashion she could,
- 15 understanding that she has only been with the club
- 16 for a period of less than a year, so with limited
- 17 expertise and history.
- 18 Q. And if Mr. Sant indicates in his testimony
- 19 that in that conversation again it was referenced to
- 20 records reflecting both the water and sewer accounts
- 21 would you have any reason to doubt that that
- 22 terminology was used?

- 1 A. No, absolutely not.
- Q. I'd like to refer you to page 4 of your
- 3 testimony and look specifically around lines 4
- 4 to 8. Is it your position that capitalized costs on
- 5 Thorngate's records relate entirely to the sewer
- 6 system and that there are no costs reflected on
- 7 Thorngate's books related to the water system?
- 8 A. That's correct.
- 9 Q. Mr. Sant's testimony included an attachment
- 10 -- I'm sorry -- Mr. Sant's direct testimony, Exhibit
- 11 1.0, included an attachment which was labeled as
- 12 Schedule 3 a depreciation lapse Schedule of the
- 13 Ivanhoe Club. Is this material that you provided to
- 14 Mr. Sant?
- 15 A. I believe through Sara Winston, our
- 16 accountant, this was the document which was
- 17 provided.
- 18 MR. HUCKMAN: If I may approach the witness, I
- 19 would like to show him a copy of that schedule.
- 20 JUDGE KING: Sure.
- 21 BY MR. HUCKMAN:
- 22 Q. I would like to direct your attention to two

- 1 accounts on that schedule, one where there is an
- 2 asterisk that says last waste water and the second
- 3 also where there is an asterisk that says land waste
- 4 water and a second also where there is an asterisk
- 5 which says land improvements, WWTS 15 year S slash
- 6 L.
- 7 Is it your position that the amounts that
- 8 are reflected in these two accounts represent the
- 9 total capital investment made by Thorngate in the
- 10 waste water land and the waste water improvements
- 11 and that there is no investment recorded on the
- 12 books for the water system?
- 13 A. These two accounting entries are the ones
- 14 that we use primarily for -- yes, for the waste
- 15 water treatment facility. There could potentially
- 16 be other smaller issues that we have not kept in
- 17 conjunction, this not being a singular department in
- 18 our accounting procedures and, again, it's an
- 19 understanding that when we look at the sewer system,
- 20 we look at this -- have looked at it historically as
- 21 a water source for a fluorine irrigation. So in
- 22 many cases if a pump were to be replaced or a line

- 1 were to be replaced it's very likely those expenses
- 2 could be capitalized in our normal grounds and
- 3 greens department. So that's why there would only
- 4 be two here.
- 5 Q. And when you use --
- 6 A. Smaller capital expenses.
- 7 Q. And the term waste water is another way of
- 8 saying sewer system; is that correct?
- 9 A. Right.
- 10 Q. On page 4 around line 7 or 8 of your
- 11 rebuttal testimony you state there are no costs
- 12 reflected in either account for the water system; is
- 13 that correct?
- 14 A. That's correct.
- 15 Q. Has Thorngate made any other investment in
- 16 the water system not reflected on these books?
- 17 A. The only other investments that we have
- 18 probably made again would be involved in minor
- 19 repairs and in replenishments of pumps, piping and
- 20 issues of that nature.
- Q. Would you describe that as a nominal amount?
- 22 MR. SPRINGER: I'm going to ask for a definition

- 1 of the term nominal amount.
- 2 MR. HUCKMAN: I'm going to withdraw the question
- 3 and ask instead: In the investment you just referred
- 4 to could you provide an estimate of those
- 5 expenditures, typically.
- 6 MR. SPRINGER: An estimate for an annual period
- 7 typically or what time period are we talking about.
- 8 BY MR. HUCKMAN:
- 9 Q. The particular schedule that we are -- that
- 10 you have in front of you, ICC Staff
- 11 Exhibit 1.0, Schedule 3 when you indicated that
- 12 there are no costs reflected for the water system,
- 13 you did indicate that it's possible other
- 14 investments might have been made by Thorngate which
- 15 you've described.
- In terms of the time period covered in
- 17 this schedule could you give us a rough estimate of
- 18 what those amounts might be?
- 19 MR. SPRINGER: I'm going to object. I don't
- 20 really think a rough estimate is of any relevance in
- 21 this proceeding.
- 22 MR. HUCKMAN: Do you have actual -- I mean, I'm

- 1 trying to get -- we're talking potentially about
- 2 confidential records, I'm trying as a convenience
- 3 here not to force Mr. Ackman to give particular
- 4 number because that might necessitate an in-camera
- 5 proceeding. We're looking to understand an order of
- 6 magnitude when he said that they were sort of
- 7 smaller amounts compared to cost generally. I'm
- 8 just looking to try and get a rough sense so that we
- 9 might be able to say it's
- 10 X -- it's roughly a small percentage or roughly a
- 11 large percentage. If you'd like to give us exact
- 12 figures, that's fine.
- 13 MR. SPRINGER: If the witness has information he
- 14 can provide I withdraw my objection.
- 15 JUDGE KING: The witness can answer, if he can.
- 16 THE WITNESS: I think the only thing that I might
- 17 offer -- are we -- to clarify, we're talking
- 18 primarily about the sewer system dated between 1991
- 19 and current as indicated on the depreciation
- 20 schedule.
- 21 MR. HUCKMAN: Yes.
- 22 THE WITNESS: If you notice, there is one entry

- 1 in 1998 for \$253,484, that is what we would view as
- 2 something that would be explicitly notable for our
- 3 waste water system, which was the creation of a
- 4 ditch. That parcel -- and the reason I'm sure it's
- 5 not noted here is because that is not a
- 6 transferrable parcel within this transaction.
- 7 What our policy has been, maybe unlike
- 8 the normal, I have a grounds crew of 31 people and I
- 9 have a staff of mechanics and in-house repair people
- 10 and a building engineer and technician that
- 11 primarily take care of our facility in its entirety.
- 12 So it's not as if we have tracked time, effort,
- 13 cost, piping, pumps to that level. The only thing
- 14 that we would capitalize at any level regarding --
- 15 in a sheer capital sense -- would be the actual
- 16 physical cost of a product that was purchased for a
- 17 repair part and in nine times out of ten, in every
- 18 case obviously from these sheets, it's going to be
- 19 going against our irrigation capitalization
- 20 department of which we carry operating line items
- 21 and capital line items on our accounts.
- 22 So it's difficult to say this is how much

- 1 we're spending on an annual basis for repairs and
- 2 maintenance versus capital operations. It's very
- 3 difficult to come up with those numbers.
- 4 MR. HUCKMAN: Okay. That is all of my questions.
- 5 Thank you, Mr. Ackman.
- 6 MR. SPRINGER: May we have a short break?
- 7 JUDGE KING: Sure.
- 8 (Short break.)
- 9 JUDGE KING: Is there any redirect?
- 10 MR. SPRINGER: Yes, we do have some questions.
- 11 REDIRECT EXAMINATION
- 12 BY
- MR. SPRINGER:
- Q. Mr. Ackman, in response to Mr. Huckman's
- 15 questions, I believe you indicated that the value of
- 16 the land exchanged for the water system had been, in
- 17 your words, accentuated by its new environment; is
- 18 that correct?
- 19 A. Yes.
- 20 Q. Could you explain further what you meant in
- 21 responding to that question with those words?
- 22 A. Yes, absolutely. In the grand spectrum of

- 1 the creation of our community as we know today as
- 2 the Ivanhoe community we basically convert rural
- 3 undeveloped unincorporated properties into living
- 4 environments incorporated with a golf course
- 5 surrounding and setting. So by its sheer change,
- 6 the perimeter properties become incredibly value in
- 7 proportion for the residential units, the numbers
- 8 escalate dramatically.
- 9 The big spectrum is going into the
- 10 creation of all the infrastructure that's required
- 11 to support these things so it's not just build a
- 12 golf course, build the homes. It's build the golf
- 13 course, build the homes, set up the community, make
- 14 sure the infrastructure is intact, there is a
- 15 multitude of things that go into it. But just by
- 16 the sheer nature of creating lots adjacent and
- 17 butting up to a golf course environment accentuates
- 18 the value of the property dramatically.
- 19 Q. And would the circumstances you've discussed
- 20 account for a difference between the amount which is
- 21 the value of the property at the time of its
- 22 exchange as compared to its original cost?

- 1 A. Absolutely.
- Q. Also in response to Mr. Huckman's questions
- 3 I believe you indicated that the cost capitalized in
- 4 the two accounts referenced on Schedule 3 do not
- 5 include all of the capitalized costs associated with
- 6 water or sewer operations; is that correct?
- 7 A. That's correct.
- 8 Q. And would you explain further what items of
- 9 cost that relate to the water and sewer operation
- 10 would not be reflected in the account shown on
- 11 Schedule 3?
- 12 A. I can cite a few examples. As I stated
- 13 before, we don't segregate these to these two as
- 14 individual departments, so it's much more difficult
- 15 for us to track. A couple of examples were about
- 16 three or four years ago we experienced a problem
- 17 removing the flow of water from the sewer system and
- 18 getting it to the sprayer irrigation fields on the
- 19 golf course so we had to install roughly \$60,000
- 20 worth of hard equipment and a lot of in-house labor
- 21 and whatnot in order to make this transfer. That
- 22 equipment still exists, it has become part of our

- 1 irrigation system, but it lies and is contained
- 2 actually on the property known as the sewer lagoons.
- 3 We have over the course of the last ten years
- 4 replaced in the vicinity of -- and I'm guessing in
- 5 this respect -- five, six, seven grinder pumps in
- 6 the different lift stations that occur around the
- 7 perimeter of the community which are the
- 8 responsibility of the Ivanhoe club.
- 9 We have replaced three variable speed
- 10 pumps which are quite expensive in the fresh water
- 11 distribution system. A couple of them through a
- 12 lighting strike were, thankfully, covered by
- 13 insurance, one of them, I believe, if I recall
- 14 correctly, that we had paid for directly.
- We have incurred a number of smaller
- 16 items, those are a few that come to mind of a larger
- 17 nature. But to be perfectly honest, it's one of the
- 18 reasons why we want to get out of the sewer and
- 19 water business, it's kind of our objective, to put
- 20 this behind us. But the costs just keep going.
- 21 I am satisfied at some point in time if
- 22 it were required -- I don't know how meaningful it

- 1 honestly would be -- but it would probably be
- 2 possible to provide some sort of record systems that
- 3 would isolate these items individually and it would
- 4 take a significant amount of accounting work to do
- 5 it, but I think that information could probably be
- 6 provided from a factual standpoint.
- 7 Q. And it's the case that for the water and
- 8 sewer system there are no separate books of accounts
- 9 maintained?
- 10 A. No.
- 11 MR. SPRINGER: Thank you. I have nothing
- 12 further.
- 13 JUDGE KING: Recross?
- MR. HUCKMAN: We have nothing.
- 15 JUDGE KING: Madam Examiner, based on
- 16 Mr. Ackman's testimony I think I may be able to
- 17 eliminate some of the cross that I had for the
- 18 second company witness and, in addition, I do have
- 19 to put together agreed -- or an exhibit that will be
- 20 entered by agreement, it's just some DR responses
- 21 that I believe the company has agreed to but I
- 22 haven't had a chance to put those together. Could

- 1 we take maybe, if it's okay with you, maybe ten
- 2 minutes and I will work to eliminate questions and
- 3 put together this exhibit and then hopefully we can
- 4 wrap things up?
- 5 JUDGE KING: Sure. You would contemplate how
- 6 long for cross?
- 7 MR. HUCKMAN: I think I can eliminate it
- 8 to -- or narrow it down to about between ten and
- 9 twenty minutes.
- 10 JUDGE KING: That's fine, we can take a
- 11 ten-minute break right now.
- 12 (Short break.)
- 13 JUDGE KING: Back on the record.
- MR. SPRINGER: Fats our next witness will be Mr.
- 15 Rakocy.
- 16 TERRY RAKOCY,
- 17 called as a witness herein, having been first duly
- 18 sworn, was examined and testified as follows:
- 19 DIRECT EXAMINATION
- 20 BY
- MR. SPRINGER:
- Q. Please state your name and business address.

- 1 A. Terry Rakocy 1000 South Skyler, Kankakee,
- 2 Illinois, 60914.
- Q. Mr. Rakocy, what is your position with -- by
- 4 whom are you employed?
- 5 A. I am employed by Consumers Illinois Water
- 6 Company.
- Q. What is your position with that company?
- 8 A. President of Consumers Illinois.
- 9 Q. Have you prepared certain testimony for
- 10 purposes of this proceeding?
- 11 A. Yes, I have.
- 12 Q. I show you a copy of what has been marked
- 13 for identification as CIWC Exhibit 1.0 entitled
- 14 direct testimony of Terry J. Rakocy and ask if that
- 15 is a copy of your prepared direct testimony?
- 16 A. Yes, it is.
- 17 Q. And in the course of that testimony do you
- 18 sponsor certain exhibits?
- 19 A. Yes, I do.
- 20 O. And have those exhibits been marked for
- 21 identification as CIWC exhibits A through H?
- 22 A. Yes.

- 1 Q. Have you also prepared for this proceeding a
- 2 copy of rebuttal testimony which has been marked for
- 3 identification as CIWC Exhibit 1.0R entitled
- 4 rebuttal testimony of
- 5 Terry J. Rakocy?
- 6 A. Yes, I have.
- 7 Q. And in the course of that testimony do you
- 8 sponsor some exhibits?
- 9 A. Yes, I do.
- 10 Q. Have those exhibits been marked as CIWC
- 11 Exhibits 1.1R, 1.2R 1.3R, F revised pages 2 and 6, G
- 12 revised and H revised?
- 13 A. Yes.
- 14 Q. Have you also prepared for this proceeding
- 15 surrebuttal testimony marked for identification as
- 16 CIWC 1.0SR?
- 17 A. Yes, I have.
- 18 Q. And in the course of that testimony, do you
- 19 sponsor what's been marked for identification as
- 20 CIWC Exhibits 1.1SR, 1.2SR and 1.3SR?
- 21 A. Yes.
- Q. Have you also prepared for this proceeding

- 1 additional surrebuttal testimony marked for
- 2 identification as Exhibit 1.0AS?
- 3 A. Yes, I have.
- 4 Q. And in the course of that testimony do you
- 5 sponsor what's been marked for identification as
- 6 Exhibit 1.1AS?
- 7 A. Yes, I have.
- 8 Q. And is the information contained in the
- 9 testimonies and exhibits which you sponsor true and
- 10 correct to the best of your knowledge?
- 11 A. Yes, they are.
- MR. SPRINGER: At this time, Madam Examiner, I
- 13 would ask for admission into evidence
- 14 Mr. Rakocy's prepared direct testimony, CIWC Exhibit
- 15 1.0, and Exhibits A through H which accompany that
- 16 testimony, Mr. Rakocy's rebuttal testimony marked as
- 17 CIWC Exhibit is 1.0R and Exhibits 1.1R, 1.2R, 1.3R,
- 18 F revised pages 2
- 19 and 6, G revised and H revised which accompany that
- 20 testimony, Mr. Rakocy's surrebuttal testimony
- 21 Exhibit 1.0SR and Exhibits 1.1SR 1.2SR and 1.3SR
- 22 which accompany that testimony and finally

- 1 Mr. Rakocy's additional surrebuttal testimony,
- 2 Exhibit 1.0AS and Exhibit 1.1AS which accompanies
- 3 that testimony.
- 4 JUDGE KING: Any objection?
- 5 MR. REICHART: Just one point of clarification.
- 6 I don't think we are familiar with the attachment to
- 7 the additional surrebuttal testimony.
- 8 MR. SPRINGER: That was sent over by hard copy
- 9 separate from the e-mail and it's a data response
- 10 that's identified in the testimony.
- 11 MR. REICHART: We don't have any objection.
- 12 MR. SPRINGER: Can I ask one additional question,
- 13 I missed one exhibit, Madam Examiner.
- 14 JUDGE KING: Okay.
- 15 BY MR. SPRINGER:
- 16 Q. Mr. Rakocy, also attached to your rebuttal
- 17 testimony is there an Exhibit 1.4R?
- 18 A. Yes, there is.
- 19 Q. An is that exhibit true and correct to the
- 20 best of your knowledge?
- 21 A. Yes, it is.
- 22 MR. SPRINGER: I would also like to add to my

- 1 request for admission Exhibit 1.4R, which is
- 2 attached to Exhibit 1.0R.
- 3 JUDGE KING: All right. Let the record reflect
- 4 that CIWC Exhibits 1.0 with its attachments, 1.0R
- 5 with its attachments, 1.0SR with its attachments and
- 6 1.0AS with its attachments are hereby admitted into
- 7 the record.

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- 9 (Whereupon, CIWC Exhibit
- 10 Nos. 1.0, 1.0R, 1.SR and
- 11 1.0AS were
- 12 admitted into evidence.)
- MR. SPRINGER: Mr. Rakocy is available for
- 14 cross-examination.
- MR. REICHART: Staff does have a few questions.
- 16 CROSS EXAMINATION
- 17 BY
- 18 MR. REICHART:
- 19 Q. Good afternoon, Mr. Rakocy, my name is John
- 20 Reichart and I represent staff and I've eliminated a
- 21 good number of the questions I originally had for
- 22 you this afternoon. I think in some cases I may

- 1 have also eliminated the original reference points,
- 2 but I think generally speaking we should be able to
- 3 follow these. If you have a specific question about
- 4 where in the testimony you should be referring, ask
- 5 me that please and I'll go back and take some time
- 6 to find it.
- 7 My first question is one of those that I
- 8 think can be answered generally.
- 9 Are you aware if Mutual Service is
- 10 commonly referred to as the Home Owners Association?
- 11 A. No, they are not. There are actually two
- 12 homeowner's associations and the two homeowner's
- 13 associations make up the Mutual Water and Sewer
- 14 Association. They have representatives on that
- 15 board.
- 16 Q. Do you know the names of two homeowner's
- 17 associations?
- 18 A. I have only been referring to them as the
- 19 Phase 2 and Phase 3 Associations, but I'm not sure
- 20 that that is their official titles.
- Q. Would you agree that it's Thorngate Club
- 22 that provides water and sewer service at Homeowner's

- 1 and not the Mutual Services?
- 2 A. Yes.
- Q. Mr. Rakocy, I believe in your rebuttal
- 4 testimony you state that Staff's proposal creates a
- 5 disincentive for large systems such as Consumers
- 6 from acquiring smaller systems like Thorngate; is
- 7 that correct?
- 8 A. That's correct.
- 9 Q. Is it your position that Staff's case taken
- 10 as a whole results in such a disincentive in this
- 11 particular docket?
- 12 A. Yes, I do.
- 13 Q. And if Staff's case taken as a whole were
- 14 accepted by the hearing examiner through the HEPO
- 15 would Consumers attempt to withdraw its petition as
- 16 a result of that?
- 17 A. We would have to obviously step back and
- 18 take another look at this total package because what
- 19 is being presented here is rate base on the sewer
- 20 side where we could earn a return and no opportunity
- 21 to earn a return on the water side. And since those
- 22 would be separate tariffs we would have to evaluate

- 1 what the ultimate outcome is.
- 2 Q. I'd like to refer you to your direct
- 3 testimony, actually it's the exhibits that follow
- 4 the original filing, Exhibits C and D attached to
- 5 your direct testimony. These are the terms and
- 6 conditions of the sale of the water and sewer system
- 7 to Consumers; is that correct?
- 8 A. Yes, it is.
- 9 Q. Now, is it correct that Consumers is paying
- 10 \$200 for the entire system, that's \$100 for the
- 11 water system and \$100 for the sewer system?
- 12 A. That is correct.
- 13 Q. Referring to your rebuttal testimony,
- 14 specifically Exhibit G revised, page 3 of 3.
- 15 Looking at this chart, would you agree that Exhibit
- 16 G projects an operating income after taxes of
- 17 \$16,823 in the fifth year of operations for the
- 18 water and sewer system?
- 19 A. It does indicate that.
- 20 MR. REICHART: Thank you, that's all we have.
- 21 JUDGE KING: Any redirect?
- 22 MR. SPRINGER: Can we have just one minute, Madam

- 1 Examiner?
- 2 (Discussion off the record.)
- 3 MR. SPRINGER: Yes, Madam Examiner.

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- 7 REDIRECT EXAMINATION
- 8 BY
- 9 MR. SPRINGER:
- 10 Q. Mr. Rakocy, you were asked by
- 11 Mr. Reichart about the figure shown on Exhibit G
- 12 revised, page 3, for the consolidated operating
- 13 income for the Ivanhoe Club Development; is that
- 14 correct?
- 15 A. That's correct.
- 16 Q. Would you comment on whether you believe
- 17 that figure is the significant figure to consider in
- 18 evaluating the incentives provided by Staff's
- 19 proposal?
- 20 A. Yes, in looking at our tariffed areas within
- 21 the state, every operation is an independent tariff
- 22 and in this particular case Ivanhoe would be made up

- 1 of two separate tariffs and two separate operations,
- 2 one for water, one for waste water; and although the
- 3 water system would deliver revenue and operating
- 4 income, the sewer system would be a negative 24,000
- 5 even though combined it was a 16. But the way we
- 6 are regulated they are two separate methodologies.
- 7 Q. As shown on Exhibit G, page 2 revised, there
- 8 is a negative operating income forecasted for waste
- 9 water operations?
- 10 A. Yes.
- 11 Q. And that would be true for both year one and
- 12 year five; is that correct?
- 13 A. That's correct.
- 14 Q. And a positive operating income is shown
- 15 only for water operations on page 1 of the exhibit;
- 16 is that correct?
- 17 A. That's correct.
- 18 MR. SPRINGER: I have nothing further.
- 19 MR. REICHART: We have nothing.
- JUDGE KING: Thank you, Mr. Rakocy.
- 21 MR. REICHART: Madam Examiner, we have one final
- 22 exhibit to enter into the record, it's been marked

- 1 as ICC Staff Exhibit 6.0. it consists of a number
- 2 of data request responses from the company as well
- 3 as one page of accounting instructions. I believe
- 4 there is no objection to this exhibit being entered
- 5 and I will provide you with a copy.
- 6 JUDGE KING: Hearing no objection I will indicate
- 7 for the record that Staff Exhibit 6.0 is hereby
- 8 admitted into the record.
- 9 (Whereupon, Staff
- 10 Exhibit No. 6.0 was
- 11 admitted into evidence.)
- JUDGE KING: Is there anything further? I guess
- 13 we need to set a schedule and we'll go off the
- 14 record.
- 15 (Discussion off the record.)
- 16 JUDGE KING: Okay. Back on the record. We have
- 17 had some discussion concerning the briefing
- 18 schedule. The parties have agreed to submit or file
- 19 in-hand on December 21st simultaneous initial briefs
- 20 with reply briefs to be filed simultaneously January
- 21 17 of 2001. And if there is nothing further in this
- 22 matter I'm going to ask that the record be marked

1 heard and taken and bring everything to a close with 2 a thank you to everyone. (Heard and Taken.)